

Internal Audit Report for Bromeswell Parish Council

for the year ending 31st March 2022

Clerk	Jenny Lloyd
RFO (if different)	As Above
Chairperson	Ian Abbott
Precept	£4,897.00
Income	£6,024.24
Expenditure	£6,851.83
General reserves	£1,500.00
Earmarked reserves	£6,100.00
Audit type	Annual
Auditor name	Julie Lawes

Introduction

The primary objective of internal audit is to review, appraise and report upon the adequacy of internal control systems operating throughout the council. To achieve this SALC adopt a predominantly systems-based approach to audit.

The council's internal control system comprises the whole network of systems established within the council to provide reasonable assurance that the council's objectives will be achieved, with reference to:

- the effectiveness of operations
- the economic and efficient use of resources
- compliance with applicable policies, procedures, laws, and regulations
- the safeguarding of assets and interests from losses of all kinds, including those arising from fraud, irregularity, and corruption
- the integrity and reliability of information, accounts, and data

Methodology

When conducting the audit, the internal auditor may:

- conduct a selective assessment of compliance with relevant procedures and controls expected to be in operation during the financial year in order to be able to complete the Annual Internal Audit Report 2020/21 of the Annual Governance and Accountability Return (AGAR)
- review the reliability and integrity of financial information and the means used to identify, measure, classify and report such information
- review the means of safeguarding assets and, as appropriate, verify the existence of such assets
- appraise the economy and efficiency with which resources are employed, identify opportunities to improve performance and recommend solutions to problems
- review the established systems to ensure compliance with those policies, procedures, laws, and regulations which could have a significant impact on operations, and determine whether the council complies
- review the operations and activities to ascertain whether results are consistent with objectives and whether they are being conducted as planned

Section 1 – proper bookkeeping The internal auditor will look at the methods and processes used to manage the council's accounts and in particular that it provides clear data for reporting and monitoring purposes. This includes checking information is accurate, kept up to date, referenced and verified.		
Evidence		<i>Internal auditor commentary</i>
<i>Is the ledger maintained and up to date?</i>	YES	The council uses an excel spreadsheet to form the basis of their accounting system. It provides data for analysis allowing the RFO to produce clear financial management reports detailing receipts and payments and ensures that the financial transactions of the parish council are accurately recorded.
<i>Is the cash book up to date and regularly verified?</i>	YES	The cash book provides good evidence to support the councils underlying statements. Regular reports are generated and circulated to councillors detailing expenditure and income and the accounts reconciled to the bank statements showing good internal control.
<i>Is the arithmetic correct?</i>	YES	The accounts were spot checked and were all found to be correct.
Additional comments: The ledger and the minutes clearly identify the spending power used for each item, evidencing the council is operating within its mandate.		

Section 2 – Financial Regulation and Standing Orders The internal auditor will check the date the Council conducted its annual review of both Standing Orders and Financial Regulations and in particular check if these are based on NALC'S latest model which include legislative changes.		
Evidence		<i>Internal auditor commentary</i>
Have Standing Orders been adopted, up to date and reviewed annually?	YES	At a meeting on 10 th May 2021 the council carried out an annual review of its Standing Orders, these are available to view on the council's website and are based on the Model Standing Orders produced by NALC IN 2018 which take into account changes in legislation from those produced in 2013
Are Financial Regulations up to date and reviewed annually?	YES	Financial Regulations were reviewed and agreed at a council meeting held 10 th May 2021. These are available to view on the council's website and are based on the NALC Model Financial Regulations 2019
Has the Council properly tailored the Financial Regulations?	YES	The Financial Regulations have been tailored to the council.
Has the Council appointed a Responsible Financial Officer (RFO)? ¹	YES	In accordance with Section 151 of the Local Government Act 1972(d) (financial administration), the Council has appointed a person to be responsible for the administration of the financial affairs of the relevant authority. Council's own Financial Regulations (1.8) state that the Clerk is the RFO.
Additional comments:		

¹ Section 151 Local Government Act 1972 (d)

Section 3 – Payment controls

The internal auditor will specifically check bank reconciliation including credit/debit cards and management approval processes and evidence that internal Financial Regulations (FO) are being followed. The internal auditor will examine how regular payments are managed and specifically seek evidence that these have been brought back to the Council for verification purposes especially where the actual payment made differs from the amount previously agreed. VAT should be clearly identified including evidence that claims have been correctly managed. The internal auditor will check if the Council has a clear understanding on eligibility in relation to the General Power of Competence and that s.137 has been correctly applied and managed.

Evidence		Internal auditor commentary
Is there supporting paperwork for payments with appropriate authorisation?	YES	A selection of expenditure items was made, and cross checked against the cash book, invoices and bank statements. A list of payments is presented to councillors ensure formal approval of expenditure and this is correctly minuted. Invoices are signed by two councillors this demonstrates good practice in that there are measures in place that help safeguard public money.
Where applicable, are internet banking transactions properly recorded and approved?	YES	The council keeps a record of payments which were made online detailing all relevant information of dates, payee and amount. Payments are included within the finance report issued at each meeting. Comment: Council should look to detail within the accounting transactions / minutes, which councillor authorised the online payments along with the RFO.
Is VAT correctly identified, recorded, and claimed within time limits?	YES	VAT is clearly identified in the cash book with the year-end total of £255.77 and a claim made to HMRC for £141.07 which was received 23 rd June 2021.
Has the Council adopted the General Power of Competence (GPOC) and is there evidence this is being applied correctly? ²	NO	The council has not adopted the General Power of Competence.

² Localism Act

Are payments under s.137 ³ separately recorded, minuted and is there evidence of direct benefit to electorate?	N/A	There were no s137 payments made during the period under review.
Where applicable, are payments of interest and principal sums in respect of loans paid in accordance with agreements?	N/A	The council has no loans.
Additional comments:		

Section 4 – Risk management		
The internal auditor will expect to find evidence of the management of risks from identification of what those are for each individual Council through to how these will be managed and the controls in place to mitigate these and that these have been approved by the Council.		
Evidence		Internal auditor commentary
<i>Is there evidence of risk assessment documentation?</i>	YES	This was considered for the period under review at the meeting of the council on 10 th May 2021 and covers in general terms the matters which would prevent a smaller relevant body from functioning.
<i>Is there evidence that risks are being identified and managed?</i>	YES	The council has taken steps to identify, assess and record the risks associated with its actions and decisions that could have financial or reputational consequences.
<i>Does the Council have appropriate and adequate insurance cover in place for employment, public liability and fidelity guarantee and has been reviewed on an annual basis?</i>	Partly Met	Council has insurance in place under a Parish Protect Policy which was reviewed by full council 11 th October 2021 and advised this was a long term agreement. Comment: The actual policy details were not provided to the Internal Auditor so it was not able to confirm that the employment, public liability and level of Fidelity Guarantee meets the recommended guidelines which

³ Section 137 of the Local Government Act 1972 ("the 1972 Act") enables local councils to spend a limited amount of money for purposes for which they have no other specific statutory expenditure. The basic power is for a local council to spend money (subject to the statutory limit – of £8.41 per elector) on purposes for the direct benefit of its area, or part of its area, or all or some of its inhabitants.

		should be at least the sum of the year-end balances plus 50% of the precept/grants.
<i>Evidence that internal controls are documented and regularly reviewed⁴</i>	YES	At a full council meeting on 11 th October 2021, it was evidenced that the council reviewed its Internal Control Check. This was then again fully reviewed at a meeting 6 months thereafter. The Internal Control document is initialled by two councillors, this clearly demonstrates public finances are adequately protected and managed and evidence necessary steps have been taken to mitigate any risks identified. Documentation to support control procedures adopted by the council for payments helps protect the RFO and fulfils an internal control objective. These are published on the council's website.
<i>Evidence that a review of the effectiveness of internal audit was conducted during the year, including consideration of the independence and competence of the internal auditor prior to their appointment⁵</i>	YES	The effectiveness of the internal audit was detailed within the Internal Control Statement submitted and approved at a meeting held 11 th October 2022 and 6 months thereafter. By reviewing the terms of reference and effectiveness for internal audit the council has followed guidance and demonstrates that it recognises that the function of internal audit is to test and report to the authority on whether its system of internal control is adequate.
Additional comments:		

⁴ Accounts and Audit Regulations

⁵ Practitioners Guide

Section 5 – Budgetary controls		
The internal auditor will seek verification that budgets are properly prepared, agreed and monitored. In particular they will look for evidence of good practice in that the key stages of the budgetary process have been followed		
Evidence		Internal auditor commentary
Verify that budget has been properly prepared and agreed	YES	A budget was discussed and agreed at a meeting of full council 30 th November 2020.
Verify that the precept amount has been agreed in full Council and clearly minuted	YES	The precept was set at £4897.00 and formally approved at a meeting of full council on 25 th January 2021.
Regular reporting of expenditure and variances from budget	YES	Budget reporting is conducted on a regular basis alongside reports of expenditure and income and account balances.
Reserves held – general and earmarked ⁶	YES	The councils accounts show a reserve of £7,600.00 £1,500.00 General Reserves and £6,100 Earmarked Reserves. Proper Practice states a councils general (non-earmarked revenue) reserves should be equal to 3 to 12 months of net revenue expenditure. There is no upper limit for earmarked reserves, but they should be held for genuine and intended purposes and their level subject to regular review and justification (at least annually). <i>(A Good Councillors Guide to Finance and Transparency)</i>
Additional comments: Budget: The council shows good practice by following the recommended key stages as to the budgetary process to be followed for the year, namely: <ul style="list-style-type: none"> • Decide the form and level of detail in the budget • Review the current year budget and spending • Assess levels of income • Provide for contingencies and consider needs of reserves • Approve the budget • Confirm the precept or rates and special levies and 		

⁶ In accordance with proper practices, the generally accepted minimum level of a Smaller Authority's General Reserve is that this should be maintained at between three (3) and twelve (12) months of Net Revenue Expenditure

- review progress against the budget regularly throughout the year

Section 6 – income controls		
The internal auditor will seek evidence to ensure income is correct managed – recorded, banked, and reported and test mechanisms used to achieve this.		
Evidence		Internal auditor commentary
Is income properly recorded and promptly banked?	YES	Income is recorded in accordance with Council’s Financial Regulations. A number of income items were cross checked against the cash book and bank statements and found to be in order.
Is income reported to full council?	YES	Income is reported to full council and recorded within the minutes.
Does the precept recorded agree to the Council Tax Authority’s notification?	YES	The bank statements and minutes evidence the receipt of the precept in one payment of £4,897.00 with the additional grant of £14.00 received in April 2021.
If appropriate, are CIL reporting schedules in accordance with the Regulations? ⁷	YES	A CIL report for the year ended 31 st March 2022 is provided on the council’s website, detailing income received throughout the year of £298.21 with no expenditure made throughout the financial year. Comment: CIL income was not allocated as earmarked reserves within the 2021/2022 Budget.
Is CIL income reported to the council?	YES	
Does unspent CIL income form part of earmarked reserves?	NO	
Has an annual report been produced?	YES	
Has it been published on the authority’s website?	YES	
Additional comments:		

⁷ Community Infrastructure Levy Regulations 2010

Section 7 – petty cash

The Internal Auditor will seek evidence that the Council has followed its own policies, procedures, and verification processes and that these are up to date.

Evidence		Internal auditor commentary
<i>Is petty cash in operation?</i>	<i>N/A</i>	The council does not operate a petty cash system.
<i>If appropriate, is there an adequate control system in place?</i>	<i>N/A</i>	
Additional comments:		

Section 8 – Payroll controls		
The Internal Auditor will check salaries were approved in accordance with PAYE, NI, Pension and that there is a clear understanding that the clerk is not self-employed. If the Clerk was recruited after 1 st April 201, evidence will be required to show compliance with the new requirements for the statement of employment, Induction, probation periods and training requirements. The Internal Auditor will also review how payroll is managed including evidence of approval of payslips.		
Evidence		Internal auditor commentary
<i>Do all employees have contracts of employment?</i>	YES	The council had 1 employee on its payroll at the period end of 31st March 2022 with a change in clerk in January 2021. Employment contracts were not reviewed during the internal audit which was carried out remotely but it was noted that the new clerk would be issued a contract by the Chairman and exiting clerk.
<i>Has the Council approved salary paid?</i>	YES	
<i>Minimum wage paid?</i>	NO	
<i>Are arrangements in place for authorising of the payroll and payments to the council? Does this include a verification process for agreeing rates of pay to be applied?</i>	YES	The payroll function is operated in accordance with HM Revenue and Custom guidelines.
<i>Do salary payments include deductions for PAYE/NIC? Is PAYE/NIC paid promptly to HMRC?</i>	YES	The payroll function for the year under review was operated in accordance with HM Revenue and Customs guidelines.
<i>Is there evidence that the Council is aware of its pension responsibilities? Are pension payments in operation?⁸</i>	YES	Council completed its re-declaration of compliance in 2019/2020 with no staff being enrolled. Comment: If not already done should be completed for the new clerk. This is carried out on a 3 year basis.
<i>Are there any other payments (e.g.: expenses) and are these reasonable and approved by the Council?</i>	YES	Council approves all expenses as and when occurred.
Additional comments: There are suitable payroll arrangements in place which ensures the accuracy and legitimacy of payments of salaries and wages, and associated liabilities and as such the council has complied with its duties under legislation.		

⁸ The Pension Regulator – [website click here](#)

Section 9 – Asset control		
The Internal Audit will be seeking to establish if there is a list of assets in accordance with proper practices including the date of acquisition, location, and value. This extends to checking policies (with evidence of review) and that the Council has applied the documented approach in practice. The Internal Auditor will check not only valuation processes but the existence of reserve budgets for depreciation and adequacy of insurance. A clear audit trail should be available when items are purchased including minutes to evidence approval.		
Evidence		Internal auditor commentary
<i>Does the Council maintain a register of material assets it owns and manage this in accordance with proper practices?⁹</i>	YES	The Asset Register was reviewed and reflects those items listed under insurance and within the Parish Council's remit for maintenance and ownership. It is noted that the declared value for all assets at year-end was £6,929.35 which shows no movement in the Asset Register from the previous year. No records of deeds, articles or land registry titles were reviewed or submitted during the internal audit process.
<i>Is the value of the assets included? (Note value for insurance purposes may differ)</i>	YES	
<i>Are records of deeds, articles, land registry title number available?</i>	N/A	
<i>Is the asset register up to date and reviewed annually?</i>	YES	The Asset Register details annual reviews with full council agreeing no change for the period under review at a full council meeting held 10 th May 2021.
<i>Cross checking of insurance cover</i>	YES	At a meeting of council held 11 th October 2021 it was agreed the insurance covers all assets held.
Additional comments:		

⁹ Practitioners Guide

Section 10 – bank reconciliation		
The internal auditor will seek to establish that the Council understands and can evidence good practice and internal control mechanisms in relation to bank reconciliation.		
Evidence		Internal auditor commentary
<i>Is bank reconciliation regularly completed and reconciled with the cash book and cover every account?</i>	YES	Bank Reconciliations are conducted on a regular basis within the Financial Report with the Chairman approving and signing the accounts.
<i>Do bank balances agree with bank statements?</i>	YES	Bank balances agree with period end statements and, as at year end 31st March 2022 the balance across the council's accounts stood at £10,218.24 with outstanding payments of £2,288.00 giving a total balance of £7,930.24 as recorded in the Draft Statement of Accounts.
<i>Is there regular reporting of bank balances at Council meetings?</i>	YES	Account balances are recorded on a regular basis within the Finance Report at full council meetings. Comment: In accordance with Proper Practices, Council has implemented a system whereby a Councillor carries out a review of the Council's banking internal control by formally signing off the bank reconciliation. This is not only good practice but also is a safeguard for the RFO and fulfils one of the authority's internal control objectives

Section 11 – year end procedures		
Evidence		Internal auditor commentary
Are appropriate accounting procedures used?	YES	The accounts are produced on receipts and payments basis.
Financial trail from records to presented accounts	YES	There is a clear financial trail from budgeting, invoice, authorisation, payment and banking.
Has the appropriate end of year AGAR ¹⁰ documents been completed?	YES	As the Council is a smaller authority with gross income and expenditure not exceeding £25,000 it has completed Section 2 of Part 2 of the AGAR. RECOMMENDATION: Within Section 2 of the 2021/2022 AGAR Box 2 the figure detailed includes a grant received from the authority of £14.00. The actual precept request was detailed at £4,897.00 which is the number that must be presented in this box. The additional £14.00 grant should be included in Box 3 Total other receipts.
Did the Council meet the exemption criteria and correctly declared itself exempt?	YES	As the Council was a smaller authority with gross income and expenditure not exceeding £25,000 during the year 2020/21, it was able to certify itself as exempt. At the meeting of 10 th May 2021, Council agreed that it would be exempt from an external audit due to its gross income and expenditure not exceeding £25,000.
During the period in question did the small authority demonstrate that it correctly provided for the exercise of public right as required by the Accounts and Audit Regulations 2015?	YES	The dates for the exercise of public rights were set at Monday 21 st June to Friday 30 th July 2021 which included the mandatory first 10 working days of July. This was then evidenced on the council's website with the notice publicised.
Have the publication requirements been met in accordance with the Regulations?	YES	The council has complied with the requirements of the Regulations for smaller authorities with income and expenditure not exceeding £25,000 as the following were published on the public website operated by the Council: <ul style="list-style-type: none"> • Certificate of Exemption, page 3 • Annual Internal Audit Report 2020/21, page 4 • Section 1 – Annual Governance Statement 2020/21, page 5

¹⁰ Annual Governance & Accountability Return (AGAR)

		<ul style="list-style-type: none">• Section 2 – Accounting Statements 2020/21, page 6• Analysis of variances• Bank reconciliation• Notice of the period for the exercise of public rights and other information required by Regulation 15 (2), Accounts and Audit Regulations 2015.
<i>Additional comments:</i>		

Section 12 – internal audit		
The internal auditor will revisit weaknesses and recommendations previously identified to see if these have been addressed. They will also check if any changes introduced require further verification to ensure effectiveness of the corrective action taken.		
Evidence		<i>Internal auditor commentary</i>
<i>Has the Council considered the previous internal audit report?</i>	YES	The Internal Audit Report was considered by full council at a meeting held 10 th May 2021 at which it was agreed the Clerk / RFO was to produce an action plan for any recommendations.
<i>Has appropriate action been taken regarding the recommendations raised?</i>	Partly Met	Comment: The minutes make reference to the clerk creating an Action Plan to address the issues raised to be reported at a meeting of council in September however this does not appear to have been completed and the meeting not held. There were however no recommendations made and only a few minor comments.
<i>Has the Council confirmed the appointment of an internal auditor?</i>	YES	The council confirmed the appointment of the Internal Auditor for the period under review at a meeting held 17 th January 2022.
Additional comments:		

Section 13 – external audit for the period under review		
The internal auditor will revisit the external audit so that previous weaknesses and recommendations can be considered.		
Evidence		Internal auditor commentary
Has the Council considered the previous external audit report? ¹¹	N/A	As the council was a smaller authority it was exempt from a limited assurance review and therefore no external report was issued.
Has appropriate action been taken regarding the comments raised?	N/A	As above
Additional comments:		

¹¹ Regulation 20 Accounts and Audit Regulations 2015 – following completion of an audit the Council should note that it is the Council as a whole (i.e., All members) and not a committee that should receive and consider the audit letter (including Annual Return and Certificate) from the local auditor as soon as reasonably practicable and the minutes should reflect that these have been received.

Section 14 – additional information		
The internal auditor will look for additional evidence of good record keeping, compliance with data protection regulations, freedom of information and website accessibility regulations.		
Evidence		Internal auditor commentary
Was the annual meeting held in accordance with legislation? ¹² (Note to auditor- emergency Regulations because of the COVID-19 pandemic) ¹³	YES	The Annual Parish Council Meeting was held 10 th May 2021 with its first item on the agenda the election of the Chairman and signing of the Declaration of Acceptance of Office as specified in the councils Standing Orders.
Is there evidence that Minutes are administered in accordance with legislation? ¹⁴	YES	Council approves the minutes to be signed and dated as a true record of the meeting held. Comment: To enable better referencing and ensure loose leaf pages are accounted for, minutes or agenda items should be numbered consecutively carried through from one meeting to the next and signed by the Chair of the meeting on each page.
Is there a list of members' interests held?	YES	Evidence was seen on the District Authority's website of the Register of Interests for current Parish Councillors. Council is reminded that whilst the monitoring officer of the District Council must arrange for the parish council's register of members' interests to be available, where the parish council has its own website, its register of members' interests must also be published on that website. (Openness and transparency on personal interests - A guide for councillors – August 2012) Comment: This was raised within the previous audit that councillors register of members interests should be detailed on the parish councils website. Also there appears to be a problem with the website detailing a server error when trying to click on some of the headers, including the 'contact us' page.

¹² The Local Government Act 1972 Schedule 12, paragraph 7 (2) and Schedule 15 (2)

¹³ The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020

¹⁴ Public Bodies (Admission to Meetings) Act 1960, Local Government Act 1972, and the Localism Act 2011

<i>Does the Council have any Trustee responsibilities and if so, are these clearly identified in a Trust Document?</i>	N/A	The council does not operate as a sole trustee for any trusts.
<i>Has the Transparency Code been correctly applied, and information published in accordance with current legislation?</i>	YES	<p>To ensure compliance with the requirements of the Transparency Code for smaller authorities (turnover not exceeding £25,000), Council is aware that the following should be published on a public website for the year 2021/2022 not later than 1 July:</p> <ul style="list-style-type: none"> • Internal Audit Report • List of Councillors and Responsibilities • Items of Expenditure Above £100 including recoverable and non-recoverable VAT • End of Year Accounts • Annual Governance Statement • Asset Register • and that Agendas of Meetings; Associated Papers and Minutes should be published in accordance with the prescribed timescales as set out in the Transparency code for smaller authorities – December 2014.
<i>Has the Council registered with the Information Commissioner's Office (ICO)?¹⁵</i>	YES	The Council is registered with the ICO as a data controller. Registration Certificate ZA419666 expiry date 20 th June 2022.
<i>Is the Council compliant with the General Data Protection Regulation requirements?</i>	Partly Met	<p>The council has taken steps to ensure compliancy. Documents detailed on the council's website include a Data Protection Information Management Policy which covers most areas, and two further documents of Information Security Incident Policy and Freedom of Information Publication Scheme.</p> <p>Comment: There are no links on the website to the attached documents.</p>
<i>Has the Council published a website accessibility statement on their website in line with Regulations?¹⁶</i>	YES	The council has published a Website Accessibility Statement.
<i>Does the council have official email addresses for correspondence?¹⁷</i>	YES	The clerk of the council has an official email address.
<i>Is there evidence that electronic files are backed up?</i>	N/A	Unable to confirm due to virtual audit.
<i>Do terms of reference exist for all committees and is there evidence these are regularly reviewed?</i>	N/A	The council does not have committees

¹⁵ Data Protection Act 2018¹⁶ Website Accessibility Regulations 2018¹⁷ Practitioners Guide

Additional comments:

Signed: *J.Lawes*

Date of Internal Audit Visit: N/A

Date of Internal Audit Report: 31st May 2022

On behalf of Suffolk Association of Local Councils